

LAKELAND CITY COMMISSION**Regular Session
October 5, 2026**

The Lakeland City Commission met in Regular Session in the City Commission Chambers. Mayor Sara Roberts McCarley and Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, and Guy LaLonde were present. City Manager Shawn Sherrouse, City Attorney Palmer Davis, Assistant Finance Director Deidra Joseph, and City Clerk Kelly Koos were present.

CALL TO ORDER - 9:00 A.M.**PRESENTATIONS**

LFD: Emergency Medical Services Division (Damian Motsinger, EMS Chief)

APPROVAL OF CONSENT AGENDA

All items listed with an asterisk (*) are considered routine by the City Commission and will be enacted by one motion following an opportunity for public comment. There will be no separate discussion of these items unless a City Commissioner or Citizen so requests, in which event the item will be removed from the consent agenda and considered in its normal sequence. For items listed with an asterisk (*) under the Community Redevelopment Agency portion of the agenda, the City Commission shall be deemed to be acting in its capacity as the Community Redevelopment Agency of the City of Lakeland when approving the consent agenda.

Action: Commissioner Chad McLeod moved to approve the Consent Agenda. Commissioner Ashley Troutman seconded and the motion carried unanimously.

APPROVAL OF MINUTES (with any amendments)

***City Commission Minutes September 10-24, 2026**

Action: The Commission approved these minutes as part of the Consent Agenda.

REPORTS AND RELATED ITEMS – None**EQUALIZATION HEARINGS**

Recess/Convene: The Commission recessed the Regular Session and convened as the Equalization Board.

Palmer Davis explained that the City Charter requires that prior to recording a lien against private property, the City Commission convene as the Equalization Board and grant those property owners the opportunity to object to the recording of the lien or ask

any questions they might have. If someone present received a notice to appear before the City Commission regarding a lot cleaning/clearing or demolition assessment, this is the time to address the Commission.

Lot Cleaning and Clearing

Motion: Commissioner Mike Musick moved to approve the assessments. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Adjourn/Reconvene: The Equalization Board adjourned and the City Commission reconvened in Regular Session.

PUBLIC HEARINGS

Ordinances (Second Reading)

Ordinance 6162; Proposed 26-032; Amending Article III of Chapter 98 of the Lakeland City Code (Red Light Infractions) to Authorize the Additional Placement of Traffic Infraction Detection Systems (1st Reading. 09/21/26)

AN ORDINANCE OF THE CITY OF LAKE LAND, FLORIDA, AMENDING CHAPTER 98 "TRAFFIC AND VEHICLES", ARTICLE III, ENTITLED "RED LIGHT INFRACTIONS" OF THE CITY CODE; AUTHORIZING THE ADDITIONAL PLACEMENT, INSTALLATION AND OPERATION OF TRAFFIC INFRACTION DETECTION SYSTEMS FOR ENFORCEMENT OF RED LIGHT VIOLATIONS IN SPECIFIED INTERSECTIONS WITHIN THE JURISDICTION OF THE CITY OF LAKE LAND THAT CONSTITUTE A HEIGHTENED SAFETY RISK WARRANTING ADDITIONAL ENFORCEMENT MEASURES; MAKING FINDINGS; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Assistant City Attorney Katie Prenoveau gave a presentation. The ordinance includes all Red Light Camera (RLC) locations. They are adding 4 new camera locations.

Traffic Manager Tess Schwartz gave a presentation. She reviewed the list of locations. They chose intersections with a pattern of T-bone crashes. Every violation is reviewed by a police officer. Not every camera violation results in an actual violation. The appeal

process is provided on the police website. Lakeland's program is a model others look to.

Motion: Commissioner Mike Musick moved to approve the ordinance. Commissioner Stephanie Madden seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The behavioral shift of drivers.
- The cameras were not about revenue.
- The timers at the crosswalks are for pedestrians.
- The yellow and all red timings are set to give drivers enough time to stop when they see the light turn yellow.
- The software trial that would hold a yellow light longer if a car did not appear to be stopping. That was an experimental trial. It sends a message to drivers to tell them to watch for crossing traffic. It is working at some intersections on Bartow Road. Data does not show significant safety improvement. It was successful because they were able to communicate with technology in the field and connected vehicles
- Evaluating signal timings before adding RLCs.
- Violations have gone up because of population growth and traffic volume.
- Driving behind large trucks – Traffic has considered those situations and, in some instances, FDOT has added additional signals.
- Approximately 15 intersections have RLCs. Police evaluate the data each year.
- Police have some flexibility when issuing tickets for right on red, not so much for left on red.
- Repeat offences remain at 15% - 20%.

Palmer Davis asked Tess Schwartz if all the intersections listed constituted a high-end safety risk. She responded Yes.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, Guy LaLonde and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolutions

Resolution 6086; Proposed 26-050; Lots Cleaning and Clearing

A RESOLUTION RELATING TO ASSESSMENTS; DETERMINING THE NECESSITY FOR HAVING CLEANED AND CLEARED CERTAIN PROPERTIES WITHIN THE CITY OF LAKE LAND; PROVIDING FOR THE ASSESSMENT OF LIENS AGAINST SUCH PROPERTY FOR EXPENSES INCURRED IN THE CLEANING AND CLEARING THEREOF; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Mike Musick moved to approve the ordinance. Commissioner Guy LaLonde seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Upon roll call vote Commissioners Guy LaLonde, Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolution 6087; Proposed 26-051; Appointing Hearing Officers for the Purpose of Hearing Contested Red Light, School Zone and Code Enforcement Violations

A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA, RELATING TO HEARING OFFICERS; ADOPTING FINDINGS; APPOINTING HEARING OFFICERS PURSUANT TO THE AUTHORITY CONFERRED IN CHAPTER 316, FLORIDA STATUTES, AND CHAPTER 162, FLORIDA STATUTES; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Ashley Troutman moved to approve the resolution. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed that this resolution is ratifying the current practice of hearing officers (Peterson & Myers P.A.) for RLCs, School Zone Cameras, and Code Enforcement. We are adding a firm (Reed Mawhinney & Link) to serve as a special magistrate for Code Enforcement. The Commission will need to approve an ordinance to eliminate the code enforcement board and transition to a special magistrate.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, Guy LaLonde and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Miscellaneous – None

COMMUNITY REDEVELOPMENT AGENCY – None

CITY MANAGER**Purchase Order with Oracle America, Inc. for Renewal of Meter Solution Cloud Services**

On November 15, 2021, the City entered into an agreement with Oracle America, Inc. ("Oracle") to transition Lakeland Electric's Meter Data Management platform to Oracle's Meter Solution Cloud Service. Meter Solution Cloud Service is a cloud-based software service that enables utilities to collect, manage, monitor and analyze data received from smart utility meters.

The initial five-year agreement provided a cloud services subscription supporting up to 435,098 utility devices, two terabytes of additional data storage, and service credits to cover additional computing or software needs. The total cost of the initial five-year subscription was \$1,873,411.60.

The proposed renewal will continue these cloud services for an additional 36 months, retroactive from September 6, 2026, through September 5, 2030, at a total cost of \$1,229,851.66 for the three-year term. The annual costs are shown below:

Fiscal Year	Description	Amount
FY27	Annual software licensing fee	\$409,950.55
FY28	Annual software licensing fee	\$409,950.55
FY29	Annual software licensing fee	\$409,950.56
	Three-Year Total	\$1,229,851.66

This renewal is non-cancelable, and amounts paid are generally non-refundable. However, the agreement includes a non-appropriation provision that allows the City to terminate services without penalty or additional expense if funds are not appropriated by the City Commission for a subsequent fiscal year. For each 12-month period, the City must issue a purchase order confirming that the applicable funds have been appropriated and encumbered.

The Purchasing Division has approved this service as a Sole Source procurement. The total cost for the three-year renewal is \$1,229,851.66 and funding for FY27's cost is included in Lakeland Electric's FY27 operating budget.

Staff recommended the City Commission authorize a purchase order with Oracle America, Inc. in the amount of \$1,229,851.66 for the 36-month renewal of Meter Solution Cloud Services and authorize the appropriate City officials to execute all necessary documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed the fact that the agreement could be terminated if there was no funding and that the data would be stored in a data center.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Annual Contract Renewals for Public Works Operations and Corresponding Purchase Orders

Public Works seeks to renew multiple Annual Contracts for essential services that were previously procured and awarded through competitive bids issued by the City's Purchasing Division or through piggyback agreements. While routine, these services remain critical to the continued operation, maintenance, and safety of City facilities.

Accordingly, staff recommended issuing purchase orders to the following contractors:

Contractor	Bid/RFP/RFQ #	Service	End Date
American Sidewalk Management	City of Orlando Bid #IFB23-0119	Trip Hazard Removal & Sidewalk Maintenance	7/30/27
Mor PPM, Inc.	2025-RFP-095	Contract Labor	3/15/29
Vortex Services, LLC	Omnia Partners RFP25-S942	Pipe Installation Services	9/30/28
Grade A Way LLC	Bid #2301	Heavy Equipment Rental	9/30/27
NAPA Auto Parts	FSA-HCS-IBS 1.0	Shop Supplies, Tires, Parts, & Lubricants	9/16/29
Boulevard Tire Center	Bid #2024-ITB-290	Tire Servicing	9/30/27
SSI Petroleum	Bid #2269	Diesel and Unleaded Fuel Delivery	9/30/27
Samsara	Sourcewell 102924- SAM	Vehicle Tracking Devices and Cameras	4/23/29
Lakeland Automall	Bid #2023-ITB-133	Autobody Repair	9/30/27
Trane U.S. Inc.	OMNIA Racine #3341	HVAC, Chilled Water Loop Service, & Maintenance	9/30/27

Allied Universal Security Guard Services	92121500-20-1 Security Services	Security Services for City Facilities	9/30/27
Polk County BOCC	Sole Source	Landfill	9/30/27
MCS Curtigan Group, Inc.	Bid #2023-ITB-117	Container & Roll-Off Container Repair	11/30/27
Osburn Associates	City of Palm Bay Bid #27-0-2022	Sign Fabrication Materials	5/16/27

Funding for all the renewals specified above is included in the Public Works FY27 budget. Subsequent years' budgets will allocate the necessary funding, subject to City Commission approval.

Staff recommended the City Commission approve the Annual Contract Renewals and corresponding Purchase Orders with the contractors listed above and authorize the appropriate City officials to execute all necessary documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Chad McLeod seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Annual Purchase Order with Cedar Trails Landfill for Biosolids Disposal

Biosolids disposal services are required at the Cedar Trails Landfill to support wastewater operations. The biosolids produced by the Wastewater Treatment Division are typically managed through two disposal methods. The most economical option is land application, in which biosolids are applied to permitted sites for use as fertilizer. The alternative method is disposal at a landfill. Landfill disposal becomes necessary when biosolids do not meet land application standards, usually due to incomplete processing caused by upset conditions such as high-strength incoming waste or plant equipment malfunctions.

The estimated cost for disposal of biosolids at the Cedar Trails landfill is \$500,000. The funds for this amount are included in the FY 2027 Wastewater Budget.

Cedar Trails Landfill is the only landfill in the local area that will accept biosolids. As such, Purchasing has approved Cedar Trails Landfill as a sole source provider.

Staff recommended the City Commission approve a Purchase Order with Cedar Trails Landfill in the amount of \$500,000 for biosolids disposal services and authorize the appropriate City officials to execute all corresponding documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Terry Coney seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed fertilizer. The material taken to Cedar Trails Landfill is not converted to fertilizer. It remains in the landfill.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Verbal Reports:

- Finance Director – Shawn Sherrouse announced the appointment of Deidra Joseph as Interim Finance Director. The position is posted externally. They are using a recruiter. Ms. Joseph is applying for the position. She has 28 years of service with the City of Lakeland.
- Airport Director – Shawn Sherrouse announced the appointment of Adam Lunn as Lakeland Linder International Airport (LLIA) Director after a 3-month interim appointment. Mr. Lunn has been at LLIA for over 15 years. He began his service to the City as an intern at the Airport. He was then promoted through various positions up to Assistant Airport Director. He is the calm in the storm.

Adam Lunn recognized his wife Heather and her support especially with the new baby Owen. He also thanked the team at the airport for their support. The airport is really about connecting people.

CITY ATTORNEY

Ordinances (First Reading) – None

Miscellaneous

Billboard Modification and Removal Agreement with The Lamar Company, LLC

This is a Billboard Modification and Removal Agreement between the City of Lakeland and The Lamar Company, LLC (Lamar). Lamar owns a billboard located at 2425 U.S. Highway 98 North, on the east side of U.S. 98 North, approximately 350 feet north of Tucker Street. Lamar and City staff have been engaged in discussions about the possibility of Lamar reconstructing this billboard to convert it from a conventional, non-

changeable face billboard to a digital, changeable face billboard. In exchange for the right to convert the subject billboard, Lamar has offered to remove 6 existing billboards it owns at the following locations:

Location Description	Parcel Identification No.
S/S Memorial Blvd @ Gary Rd	242817-193000-013010
S/S Memorial Blvd 230' E/O Gary Rd	242817-193500-006070
W/S US 98 N 150' N/O Pinehurst St	232801-018000-010251
W/S US 98 N 220' N/O W Bella Vista St	232801-018000-050290
W/S N Lake Parker Ave @ E Memorial Blvd	242807-172000-000102
S/S W Memorial Blvd 300' W/O N Lincoln Ave	232813-060500-002010

Section 70.20, Florida Statutes, provides that “[i]t is a policy of this state to encourage municipalities, counties, and other governmental entities and sign owners to enter into relocation and reconstruction agreements that allow governmental entities to undertake public projects and accomplish public goals without the expenditure of public funds while allowing the continued maintenance of private investment in signage as a medium of commercial and noncommercial communication.” This statute further provides that “[m]unicipalities, counties, and all other governmental entities are specifically empowered to enter into relocation and reconstruction agreements on whatever terms are agreeable to the sign owner and the municipality, county, or other governmental entity involved and to provide for relocation and reconstruction of signs by agreement, ordinance, or resolution.”

Under the proposed Agreement, Lamar will remove the 6 billboards described above in exchange for the right to convert its billboard north of Tucker Street to a digital, changeable face billboard. The reconstructed digital billboard will be of a steel monopole construction and be essentially the same size as the existing billboard at this location. The Agreement contains operational requirements for the new sign which prohibit flashing or rotating lighting or the varying of light intensity during the static message. No message or image may be displayed for less than 8 seconds and message changes must be completed in less than 2 seconds. No special visual effects of any kind are allowed. The illumination of the billboard may not exceed a brightness level of 0.3-foot candles above ambient light, as measured using a foot candle meter at 200 feet.

Staff recommended that the City Commission approve the Billboard Modification and Removal Agreement with The Lamar Company, LLC and authorize the appropriate City officials to execute the Agreement.

Palmer Davis presented this item.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Guy LaLonde seconded.

Chuck Barmby gave a presentation showing where the billboard was being converted and the six billboards that will be removed. Representation from The Lamar Company,

LLC was here if there were questions. The digital billboard can change every 8 seconds per the agreement.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried 6-0. Commissioner Ashley Troutman was absent at that time.

Agreement with Killebrew, Inc. for Construction of Southeast Quadrant Watermain Extension Project at Lakeland Linder International Airport

This is a proposed Agreement with Killebrew, Inc. for the construction of the southeast quadrant watermain extension project at Lakeland Linder International Airport (Airport). The project will extend an 8-inch watermain loop throughout the southeast quadrant development area to serve the Airport's planned hangar and office developments and will also include replacement of an existing 6-inch watermain along Airside Center Drive with a larger 12-inch public utility main.

On June 26, 2026, the City's Purchasing Division issued Request for Proposal 2026-RFP-068 (RFP) seeking qualified contractors to provide construction services for the southeast quadrant watermain extension project. The City received proposals from the following 7 contractors:

- | | |
|--|--------------------|
| • American Construction Services, Inc. | Tampa, FL |
| • Cathcart Construction Company Florida, LLC | Winter Springs, FL |
| • Dallas 1 Corporation | Thonotosassa, FL |
| • Hubbard Construction Company | Winter Park, FL |
| • Killebrew, Inc. | Lakeland, FL |
| • MidSouth Inc. | Bushnell, FL |
| • SanPik, Inc. | Longwood, FL |

The Airport's Engineer of Record, AtkinsRealis USA, Inc., along with Airport staff, evaluated the proposals and determined that Killebrew Inc. was the most responsive, responsible contractor that best met the required specifications set forth in the City's RFP. Pursuant to the Agreement, Killebrew Inc.'s scope of work will consist of several distinct phases. Phases 2A, 2B, and 2C will extend the watermain further into the southeast quadrant of the Airport, while Phase 3 will replace the existing aging 6-inch watermain along Airside Center Drive and increase its size to a 12-inch watermain. Collectively, these improvements will complete the looped system and enhance domestic and fire flow capacity.

The term of this Agreement will commence upon approval by the City Commission, with construction anticipated to be completed within 285 days from the City's issuance of a Notice to Proceed to Killebrew, Inc. The total cost for the construction services is \$1,076,271, for which \$665,510 will be funded through the 2025B Capital Improvement

Revenue and Refunding Bonds, previously approved by the City Commission on April 21, 2025, and the remaining \$410,761, funded in the Water Department's FY2027 budget.

Staff recommended that the City Commission approve this Agreement with Killebrew, Inc. for the construction of the southeast quadrant watermain extension project at the Airport and authorize the appropriate City staff to execute all corresponding documents related to the Agreement.

Palmer Davis presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Guy LaLonde seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Master Services and Purchasing Agreement with Axon Enterprise, Inc. for Body Worn Cameras, Tasers, In-Car Camera Systems, AI Era Plan, Axon Air and Other Technology Services

This is a proposed ten-year agreement with Axon Enterprise, Inc. (Axon) that would terminate and replace the City's current Axon agreement. The agreement upgrades and expands Axon technology used by the Lakeland Police Department (LPD), including body-worn cameras, TASER devices, in-car video systems, digital evidence services, virtual reality training, artificial intelligence tools, and Axon Air.

The agreement provides for the replacement and refresh of LPD's body-worn cameras and in-car video systems, conversion from TASER 7 to TASER 10, enhanced virtual reality de-escalation training, and implementation of Axon's AI Era Plan. The AI Era Plan includes tools for report drafting, translation, digital evidence transcription and search, policy reference, data capture, and case summarization/investigative aids.

The agreement also includes Axon Air, an integrated Drone as First Responder solution that provides responding personnel with real-time aerial information during emergency calls. The system includes pilot, flight, and activity tracking capabilities to support operational oversight and FAA requirements.

The term of the agreement is ten years and includes set pricing for the included products and services during that term. The City's Purchasing Division approved Axon as a sole-source provider for the goods and services included in the agreement.

The total agreement cost is \$21,983,139.93, which cost is spread across the ten-year term. A reimbursable grant in the amount of \$3,972,962.18 from the Florida Department of Law Enforcement State Board of Immigration will be applied toward the first two years of the agreement.

The first year's payment is reduced to \$1,200,077.01 because of credits associated with partial contract years remaining under the City's previous Axon agreement. Funding of \$1,075,530 is currently budgeted in FY 2027, resulting in an additional first-year requirement of \$124,547.01. LPD will fund this amount through a reduction in overtime. Therefore, no additional funding is requested from the City Commission for the current fiscal year.

LPD has also received \$855,000 through a Department of Homeland Security stipend program to offset eligible agreement costs during the term. Additionally, LPD has applied for a Department of Justice grant in the amount of \$7,586,213.37 as another potential funding source for years three through five of the contract, and award decisions are anticipated later this fall. The agreement may be terminated if sufficient funds are not appropriated to fund future years of the agreement.

Staff recommended that the City Commission ratify and approve the ten-year agreement with Axon Enterprise, Inc., in the amount of \$21,983,139.93 and authorize the appropriate City officials to execute the agreement and all related documents on behalf of the City.

Katie Prenoveau presented this item to the Commission.

Motion: Commissioner Terry Coney moved to approve the recommendation. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The agreement can be terminated if there is no funding.
- Grants help the City pay for this expense.
- Data centers as critical infrastructure for cities.
- Axon Air will be deployed through Patrol. There will be 2 officers per squad per shift. First response drones will be piloted from the Station. That will provide overlapping coverage.
- Data is protected by permissions. Violations result in disciplinary and criminal penalties.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

FINANCE DIRECTOR – None

UTILITY

Ordinances – None

Resolutions – None

Miscellaneous

Agreement with AVEVA Software, LLC for the Purchase of Software and Related Maintenance/Support Services for Lakeland Electric

This was a proposed Agreement with AVEVA Software, LLC (AVEVA) for the purchase of computer software and related maintenance/support services to upgrade Lakeland Electric's Energy Management Systems (EMS) Supervisory Control and Data Acquisition (SCADA) Historian. The Historian collects and stores operational data used to monitor and analyze Lakeland Electric's electrical system. The upgrade will provide high-availability capability, preserve reliable access to operational data, and continue vendor support for this critical monitoring and analysis platform.

AVEVA is the designer, manufacturer, and sole authorized provider of the proprietary software used to maintain Lakeland Electric's EMS SCADA Historian. As such, the City's Purchasing Division has approved AVEVA as a sole source supplier for this purchase. Pursuant to the Agreement, the City will receive products that include AVEVA PI Data Infrastructure and related historian licenses, client access, high-availability capability, reporting software, and Premium Customer FIRST support.

The Agreement will be for a three (3) year term, effective December 1, 2026, subject to City Commission approval, and will continue through November 30, 2029. The total cost is \$362,979.12. AVEVA will invoice the City on an annual basis. The first-year amount of \$115,123.68 is included in Lakeland Electric's FY27 budget. Funding for the remaining second and third year of the Agreement will be subject to annual budget approval by the City Commission in years FY28 and FY29.

Staff recommended that the City Commission approve the Agreement with AVEVA for computer software and maintenance/support services related to upgrading Lakeland Electric's EMS SCADA Historian and authorize the appropriate City officials to execute all corresponding documents related to the Agreement on behalf of the City.

Palmer Davis presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Chad McLeod seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Procurement of Annual Heat Recovery Steam Generator Cleaning Services with Groome Industrial Service Group, LLC, HPC Industrial Services, LLC and Precision Iceblast Corporation for McIntosh Unit 5

This was a request to procure services for annual Heat Recovery Steam Generator (HRSG) cleaning services for McIntosh Unit 5 with Groome Industrial Service Group, LLC, HPC Industrial Services, LLC, and Precision Iceblast Corporation. These services are required to remove accumulated deposits and debris from HRSG components to support efficient operation and equipment reliability. Cleaning is performed primarily during scheduled outages when the HRSG is offline and safely accessible.

On August 7, 2026, the City's Purchasing Division issued Request for Proposal No. 2026-RFP-095 (RFP), seeking qualified contractors to provide interior HRSG cleaning services on an as-needed basis. The following 4 firms submitted in response to the City's RFP.

Vendors

Groome Industrial Service Group, LLC
HPC Industrial Services, LLC
Precision Iceblast Corporation
Integrated Global Services

Location

New Jersey
Massachusetts
Virginia
Wisconsin

Following evaluation of the proposals by the Selection Committee comprised of Lakeland Electric staff, Groome Industrial Service Group, LLC, HPC Industrial Services, LLC, and Precision Iceblast Corporation were determined to be the 3 highest ranked firms based on their qualifications and capabilities to perform the required services in accordance with the City's RFP. The 3 contractors will provide specialized personnel, equipment, and cleaning services for HRSG tube bundles, carbon monoxide and selective catalytic reduction catalysts, and the ammonia injection grid, together with associated inspection, debris removal, and restoration. All contractors will perform services in accordance with the terms and conditions set forth in the City's RFP and the contractors' respective proposals. Procuring services from multiple contractors will enable Lakeland Electric to have flexibility in scheduling and meeting outage requirements.

The term of the Agreements with each contractor, will have a retroactive effective date of October 1, 2026, subject to City Commission approval, and will be for a 1-year period. The Agreements will also provide for 4 additional 1-year renewal options upon mutual written agreement of the parties. The estimated cost for services with the 3 contractors for a 1-year period is \$300,000, which is funded in Lakeland Electric's FY27 budget. The combined estimated total cost for services with all 3 contractors over the 5-year term, if all renewal terms are exercised, is \$1,500,000. Actual expenditures for the contractors' services will be dependent on the authorized scope of work.

Staff recommended that the City Commission approve the procurement of services with Groome Industrial Service Group, LLC, HPC Industrial Services, LLC, and Precision Iceblast Corporation for annual HRSG cleaning services for McIntosh Unit 5 and authorize the appropriate City staff to execute all corresponding documents related to the requested services.

Palmer Davis presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Guy LaLonde seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

***Agreement with Pye-Barker Fire & Safety d/b/a United Fire Protection for MGT1 Water Mist Fire Protection System Replacement**

This was a proposed Agreement with PyeBarker Fire & Safety d/b/a United Fire Protection (United) for replacement of the obsolete fire suppression system serving Lakeland Electric's MGT1 gas turbine at the McIntosh Power Plant. The existing system has reached the end of its reliable service life and includes obsolete control and suppression components that do not pass required National Fire Protection Association (NFPA) testing. Replacement of the fire suppression system is needed to restore reliable fire protection and ensure that Lakeland Electric's MGT1 meets applicable NFPA and insurance requirements.

On June 25, 2026, the City's Purchasing Division issued Request for Proposal No. 2026-RFP-067 (RFP), seeking a qualified contractor to remove Lakeland Electric's existing fire suppression system and furnish and install a self-contained high-pressure water mist fire protection system. The following 2 contractors submitted proposals in response to the City's RFP.

Vendors	Location
Pye-Barker Fire & Safety d/b/a United Fire Protection	St. Petersburg, FL
Johnson Controls	Tampa, FL

Following evaluation of the proposals by the Selection Committee comprised of Lakeland Electric staff, United received the highest overall ranking based on cost, technical capability, refurbishment scope, documentation, and lifecycle value. While both

contractors offered similar technical capabilities, United's proposed cost of \$125,000 was less than half of Johnson Controls' proposed cost of \$261,245.

The work performed by United will be coordinated around an MGT1 outage scheduled to occur around December 7, 2026. The scope of work will include engineering drawings, equipment and material procurement, removal, installation, testing, commissioning, documentation, and training. Specifically, United will design, furnish, and install a high-pressure water mist system; remove the existing carbon dioxide cylinders, piping, and control equipment; install new releasing, detection, notification, and freeze-protection components; and complete acceptance testing and operator training.

All work will be performed in accordance with the terms and conditions set forth in the City's RFP and Contractor's proposal dated July 25, 2026. The total cost of services is \$125,000, which is included in Lakeland Electric's FY2026 budget. All new system components furnished and installed by United will be warranted for the manufacturer's standard warranty period for 1 year from system acceptance.

Staff recommended that the City Commission approve an Agreement with United for replacement of the obsolete MGT1 fire suppression system with a new high-pressure water mist fire protection system and authorize the appropriate City staff to execute all corresponding documents related to the Agreement.

Action: The Commission approved this item as part of the Consent Agenda.

Agreement with Gulfstream Natural Gas System, LLC for Pipeline Capacity to Transport Natural Gas

This was a proposed Agreement with Gulfstream Natural Gas System, LLC (Gulfstream) to continue to purchase 10,000 MMBtus of daily pipeline capacity to transport natural gas. On April 3, 2017, the City Commission approved a contract with Gulfstream for the purchase of 10,000 MMBtus of daily pipeline capacity to transport natural gas. Gulfstream and Florida Gas Transmission Pipeline (FGT) are the 2 operational pipelines that supply natural gas to Florida. Lakeland currently diversifies its natural gas portfolio by maintaining capacity rights on both pipelines.

Following a comprehensive review of Lakeland Electric's pipeline capacity, Lakeland Electric staff determined Lakeland Electric should continue to purchase pipeline capacity from Gulfstream to ensure reliability and economic efficiency of the utility. Specifically, with the addition of 120 MW of capacity from the MREP units and Lakeland Electric's Resource Plan that focuses on future growth opportunities, capacity from Gulfstream will enable Lakeland Electric to serve the MREP units, maintain the reliability of supply to its existing system and accommodate anticipated future growth.

While this represents a new Agreement with Gulfstream, the terms of the original contract will remain in effect, with the exception of the FTS tariff transportation rate, which will decrease from the current rate of \$0.7041 per MMBtu to \$0.57 per MMBtu

during the term of the Agreement which will commence on January 1, 2028, subject to City Commission approval, and continue until February 1, 2038, unless otherwise terminated pursuant to the Agreement. This Agreement also includes a Right of First Refusal that would enable the City to extend the contract term upon 2 years prior written notice to Gulfstream. This Agreement provides firm supply reliability for Lakeland Electric's current generating units, as well as ensures low priced capacity for future generation needs.

The estimated total annual cost of the Agreement is \$2,080,500, which equates to an estimated annual reduction in cost of \$489,465 due to the lower negotiated tariff transportation rate. Capacity is paid monthly with no associated upfront cost. In addition, this Agreement enables the City to remarket unused pipeline capacity after Lakeland Electric's utility generation needs are met.

Staff recommended that the City Commission approve this Agreement with Gulfstream for pipeline capacity to transport natural gas on behalf of the City and authorize City staff to execute all corresponding documents related to the Agreement.

Palmer Davis presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The changing landscape of supply chain issues. Demand changes in an emergency, such as COVID and transformers.
- If large data centers come to central Florida, it will not just be LE trying to gain additional natural gas on the pipelines. Natural gas suppliers could also decide to sell elsewhere.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

AUDIENCE

Lashondre Elliot of Bartow Florida came forward about the Lakeland Housing Authority (LHA). She encouraged residents with legitimate concerns to come forward and speak at the Commission meetings and the LHA Board meetings. She spoke about matters she witnessed while employed at LHA. She encouraged residents and employees to come forward with their concerns.

Teklia Brown of Lakeland spoke about the LHA. Who has the legal authority to hold the LHA Board of Commissioners accountable? Florida Statutes. A mayor may remove a

board member for specific reasons. It does require due process. They were asking the City to begin the process. She did not think the LHA was responding in good faith to their public record requests.

MAYOR AND MEMBERS OF THE CITY COMMISSION

Palmer Davis reiterated the conversation from Friday about the proper entities to conduct investigations of complaints based on the content of the complaint. Conflict of interest or nepotism would be investigated by the Commission on Ethics. A crime would be investigated by the State Attorney's Office.

Commissioner Chad McLeod reminded the Commission that the City Manager's evaluation forms are due back to the consultant this Friday.

Commissioner Terry Coney:

- If an employee had physical contact with a resident, a complaint should have been filed with the Lakeland Police Department. That should have been the first step.
- Today is the last day to register to vote for the Nov. 3rd election. The last day to request a Vote by Mail Ballot is Oct 22nd.
- Congratulated Adam Lunn on his promotion.
- Congratulated Deidra Joseph on her interim promotion.
- Announced October is Breast Cancer Awareness Month.

Commissioner Stephanie Madden

Announced the Youth Council will attend some of Leadership Lakeland - Lakeland Day on Thursday afternoon.

The Commission engaged in a conversation on the Lakeland Housing Authority Board.

- A criminal complaint should be submitted to the State Attorney's Office (SAO).
- A conflict of interest/nepotism complaint should be submitted to the Commission on Ethics (COE).
- There is no hard definition for the violations cited in the Florida Statutes. Failure to take directions from the City Commission would not qualify.
- The SAO would look at criminal infractions, not the Board's performance.
- It would be best for the injured party to file a complaint with the SAO or the COE. A board member can refer something to the COE.
- The Commission did not know if the LHA Board had referred any concerns to the COE or checked with their Attorney.
- Citizens were coming to the City Commission about LHA because they got nowhere with HUD.
- Citizens sometimes do not speak up out of fear.
- LHA also operated for profit entities.
- LHA Board has been unresponsive to complaints.
- The City Commission will have to deal with this.

- Should the Executive Director of LHA speak on behalf of their board of directors?
- The SAO would look at sunshine violations to determine if there was a crime.
- The LHA Board did not have a legal obligation to comply with requests from the City Commission.
- If the Commission replaced the entire LHA Board, there may still be no replacement for the executive director.

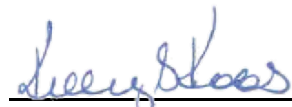
Commissioner Mike Musick:

Happy Birthday Shawn Sherrouse. Today was Mike Musick's father's birthday. He would have been 80.

Commissioner Ashley Troutman:

- Happy Birthday Shawn Sherrouse.
- Thanked Commissioner Stephanie Madden for fully flushing out the opportunities for citizens to move their concerns forward.
- Looking forward to upcoming municipal board committee session. He encouraged all citizens to volunteer for a municipal board. It is a great opportunity to serve and learn.
- Acknowledged Matt Burns is in his new position at LFD. They go back to sixth grade.
- Congrats to Airport Director Adam Lunn and Interim Finance Director Deidra Joseph.

CALL FOR ADJOURNMENT – 11:49 A.M.



Kelly S. Koos, MMC
City Clerk

