LAKELAND CITY COMMISSION

Regular Session
August 17, 2026

The Lakeland City Commission met for the Regular Session in the City Commission Chambers. Mayor Sara Roberts McCarley and Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, and Guy LaLonde were present. City Manager Shawn Sherrouse, City Attorney Palmer Davis, Finance Director Mike Brossart, and City Clerk Kelly Koos were present.

CALL TO ORDER - 9:00 A.M.

PRESENTATIONS

Airport Update (Adam Lunn, Interim Airport Director)

APPROVAL OF CONSENT AGENDA

All items listed with an asterisk (*) are considered routine by the City Commission and will be enacted by one motion following an opportunity for public comment. There will be no separate discussion of these items unless a City Commissioner or Citizen so requests, in which event the item will be removed from the consent agenda and considered in its normal sequence. For items listed with an asterisk (*) under the Community Redevelopment Agency portion of the agenda, the City Commission shall be deemed to be acting in its capacity as the Community Redevelopment Agency of the City of Lakeland when approving the consent agenda.

Motion: Commissioner Mike Musick moved to approve the Consent Agenda. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

APPROVAL OF MINUTES (with any amendments)

*City Commission Minutes 07/31-08/03
*Budget Workshop Minutes 07/23/26
*Utility Committee Minutes 07/31/26

Action: The Commission approved these minutes as part of the Consent Agenda.

REPORTS AND RELATED ITEMS - None

EQUALIZATION HEARINGS - None

PUBLIC HEARINGS

Ordinances (Second Reading)

Mayor Sara Roberts McCarley explained public comment was to be on the specific agenda items.

Ordinance 6149; Proposed 26-012; Voluntary Annexation of Approximately 12.64 Acres Located North of State Road 33, South of Old Polk City Road, West of Epicenter Boulevard, and East of Tomkow Road (1st Reading 06-01-26)

> AN ORDINANCE RELATING TO THE VOLUNTARY ANNEXATION OF PROPERTY; INCLUDING WITHIN THE TERRITORIAL LIMITS OF THE CITY OF LAKELAND, FLORIDA 12.64 ACRES OF PROPERTY LOCATED NORTH OF STATE ROAD 33, SOUTH OF OLD POLK CITY ROAD, WEST OF EPICENTER BOULEVARD, AND EAST OF TOMKOW ROAD; FINDING COMPLIANCE WITH CHAPTER 171, FLORIDA STATUTES; MAKING FINDINGS; FINDING CONFORMITY WITH THE COMPREHENSIVE PLAN; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Chad McLeod moved to approve the ordinance. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

Commissioner Guy LaLonde asked what was planned for the property and what additional infrastructure would be required.

Sam Medina with Sloan Engineering appeared on behalf of the applicant. At this point it is a speculative warehouse. They do not have a site plan. Wastewater infrastructure was required. They probably would not move forward until they had an end user.

Action: Upon roll call vote Commissioners Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara Roberts McCarley voted aye. Commissioner Guy LaLonde voted no. Ayes-six. Nos-one. The motion carried.

Ordinance 6150; Proposed 26-013; Large Scale Amendment #LUL26-001 to the Future Land Use Map to Apply Business Park (BP) Land Use on Approximately 12.64 Acres Located North of State Road 33, South of Old Polk City Road, West of Epicenter Boulevard and East of Tomkow Road (1st Reading 06-01-26)

AN ORDINANCE RELATING TO LOCAL GOVERNMENT COMPREHENSIVE PLANNING; MAKING FINDINGS; PROVIDING FOR LARGE SCALE AMENDMENT #LUL26- 001 TO THE FUTURE LAND USE MAP OF THE LAKELAND COMPREHENSIVE PLAN: OUR COMMUNITY 2030; PROVIDING FOR THE APPLICATION OF A FUTURE LAND USE DESIGNATION OF BUSINESS PARK (BP) ON APPROXIMATELY 12.64 ACRES LOCATED NORTH OF STATE ROAD 33, SOUTH OF OLD POLK CITY ROAD, WEST OF EPICENTER BOULEVARD, AND EAST OF TOMKOW ROAD; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the short title.

Motion: Commissioner Mike Musick moved to approve the ordinance. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Urban Planning & Transportation Manager Chuck Barmby presented. The City received comments back from SWFWMD (Southwest Florida Water Management District) and the Department of Commerce. There were no objections from either. Going forward because the property is in the Green Swamp Area of Critical State Concern, the Department of Commerce will require review of all site plans. The requested use of water at this point is 7,100 gpd (gallons per day). That is substantially less than Lakeland’s water permit and capacity at the water plant. In the submittal of its review comments, SWFWMD also addressed their review of future site plans and the opportunity to limit water usage.

Commissioner Guy LaLonde asked to see the SWFWMD comments. He was concerned about flooding and proximity to the wetlands.

The wetlands cannot be modified or touched within this area. There will be a large stormwater area located outside of the wetlands. Stormwater would be reviewed by the City of Lakeland, SWFWMD, and the Department of Commerce.

Commissioner Mike Musick asked about the average single family home water usage. Water Utilities Director Joe Costine explained that a typical single-family home used 350 gpd of water.

Sam Medina (applicant representative) explained they were permitted to provide 34 single family homes on that site. Those homes would use more water than the proposed warehouse. They are required to maintain a 50-foot buffer to the wetlands.

Olivia Bienaime came forward. There are a lot of unknowns here. There were no objections from the residents because they do not know what it will be used for. Also, we do not know who is behind this project.

Brittany Singletary stated the staff summaries have been sanitized. She read from the transmittal packet for Planning & Zoning. She believed these changes paved the way for a heavier use development. This could directly affect the City's drinking water. She is bringing facts that the administration left out. She will challenge the ordinance.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, and Mayor Sara Roberts McCarley voted aye. Commissioner Guy LaLonde voted no. Ayes-six. Nos-one. The motion carried.

Ordinance 6151; Proposed 26-014; Application of I-2 (Medium Industrial) Zoning and Suburban Special Purpose (SSP) Context District Designation on Approximately 12.64 Acres Located North of State Road 33, South of Old Polk City Road, West of Epicenter Boulevard and East of Tomkow Road (1st Reading 06-01-26)

> AN ORDINANCE RELATING TO ZONING; MAKING FINDINGS; PROVIDING FOR I-2 (MEDIUM INDUSTRIAL) ZONING AND SUBURBAN SPECIAL PURPOSE (SSP) CONTEXT SUBDISTRICT DESIGNATION ON APPROXIMATELY 12.64 ACRES LOCATED NORTH OF STATE ROAD 33, SOUTH OF OLD POLK CITY ROAD, WEST OF EPICENTER BOULEVARD, AND EAST OF TOMKOW ROAD; PROVIDING CONDITIONS; FINDING CONFORMITY WITH THE COMPREHENSIVE PLAN; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Chad McLeod moved to approve the ordinance. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Commissioner Mike Musick asked about the current land use and what the developer can build by right

Chuck Barmby explained that the existing land use was rural residential in the County. They could build 35 single-family homes.

Commissioner Ashley Troutman asked what it means to be in a drought but still give permits for water usages.

Chuck Barmby explained the Water Capacity Review Committee would make that decision. There are checks and balances that would go into the development for water usage and irrigation.

Joe Costine explained that the City's use permit is 35 million gpd. The City worked to reduce irrigation during droughts. SWFWMD encourages conservation.

Commissioner Guy LaLonde was concerned that there was no binding contract as to what would be developed. Without a binding use agreement, he was concerned about what could be developed in the area. His concern was runoff and water containment.

Sam Medina (representing the applicant) explained that since we are in the Green Swamp, the development will have to come back for approval. SWFWMD's comments were addressed. They will have to obtain environmental permits from the City, and SWFWMD before development to show they were not impacting the wetlands. They would implement the required buffers.

Commissioner Mike Musick stated this usage is less water than 35 single family homes.

Commissioner Ashley Troutman asked if approvals went back to Planning & Zoning. Future site plans go to Planning & Zoning and then the Department of Commerce.

Commissioner Stephanie Madden stated people can develop their own properties, but they must get these approvals to protect natural resources. It is important for all of us to think about what this means for the City's permit. Is the County running out of water under their permit? Why do they want to annex into Lakeland?

Sam Medina explained the property was inside the City's utility service area, and the City required an annexation agreement to receive service.

Chuck Barmby explained the City would collect impact fees and future property tax revenue.

Mayor Sara Roberts McCarley said the process is challenging. There are guard rails in place even though it does not feel that way. They cannot market the property to a company until the changes are in place.

Action: Upon roll call vote Commissioners Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara Roberts McCarley voted aye. Commissioner Guy LaLonde voted no. Ayes-six. Nos-one. The motion carried.

Ordinance 6152; Proposed 26-022; Approving the Annexation of Lands within the Boundaries of the Lakeland Area Mass Transit District (1st Reading 08-03-26)

> AN ORDINANCE RELATING TO THE LAKELAND AREA MASS TRANSIT DISTRICT; MAKING FINDINGS; APPROVING THE INCLUSION OF CERTAIN LANDS LOCATED WITHIN THE CITY OF LAKELAND WITHIN THE BOUNDARIES OF THE LAKELAND AREA MASS TRANSIT DISTRICT; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Mike Musick moved to approve the ordinance. Commissioner Guy LaLonde seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the public. There were no comments.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, Guy LaLonde and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolutions

Resolution 6075; Proposed 26-039; Adoption of FY 2027 Lot Clearing and Demolition Non-Ad Valorem Assessment Roll for Collection Utilizing Uniform Method of Collection

> A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO NON-AD VALOREM ASSESSMENTS; ADOPTING FINDINGS OF FACT; ADOPTING A NON-AD VALOREM ASSESSMENT ROLL FOR UNPAID LOT CLEANING AND CLEARING AND DEMOLITION NON-AD VALOREM ASSESSMENTS; ELECTING TO UTILIZE THE UNIFORM METHOD OF COLLECTING NON-AD VALOREM ASSESSMENTS, AS AUTHORIZED UNDER SECTION 197.3632, FLORIDA STATUTES, FOR COLLECTING SAID ASSESSMENTS; AUTHORIZING THE CITY ATTORNEY OR DESIGNEE TO CERTIFY THE ASSESSMENT ROLL TO THE TAX COLLECTOR; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Ashley Troutman moved to approve the resolution. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Upon roll call vote Commissioners Guy LaLonde, Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara

Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolution 6076; Proposed 26-040; Adoption of FY 2027 Orangewood Community Subdivision Non-Ad Valorem Assessment Roll for Collection Utilizing Uniform Method of Collection

> A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO NON-AD VALOREM ASSESSMENTS; ADOPTING FINDINGS OF FACT; ADOPTING A NON-AD VALOREM ASSESSMENT ROLL FOR THE ORANGEWOOD COMMUNITY SUBDIVISION; ELECTING TO UTILIZE THE UNIFORM METHOD OF COLLECTING NON-AD VALOREM ASSESSMENTS, AS AUTHORIZED UNDER SECTION 197.3632, FLORIDA STATUTES, FOR COLLECTING THE ASSESSMENT; AUTHORIZING THE CITY ATTORNEY OR DESIGNEE TO CERTIFY THE ASSESSMENT ROLL TO THE TAX COLLECTOR; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Mike Musick moved to approve the resolution. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

Commissioner Mike Musick explained they discussed the assessment process on Friday.

Commissioner Stephanie Madden thanked the Commission for their discussion on Friday. She was able to watch the discussion. It is nice for the citizens who live on private roads to be able to rely on the City to make the improvements and then pay for the costs. Lakeland can assist because of our fiscal responsibility. Some smaller cities are considering returning to private roads in the shadow of the property tax reform.

Action: Upon roll call vote Commissioners Guy LaLonde, Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolution 6077; Proposed 26-041; Adoption of FY 2027 Heatherpoint Drive Non-Ad Valorem Assessment Roll for Collection Utilizing Uniform Method of Collection

> A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO NON-AD VALOREM ASSESSMENTS; ADOPTING FINDINGS OF FACT; ADOPTING A NON-AD VALOREM ASSESSMENT ROLL

FOR CERTAIN LOTS ABUTTING THAT PORTION OF HEATHERPOINT DRIVE LOCATED NORTH OF AUDUBON OAKS CIRCLE IN THE CITY OF LAKELAND; ELECTING TO UTILIZE THE UNIFORM METHOD OF COLLECTING NON-AD VALOREM ASSESSMENTS, AS AUTHORIZED UNDER SECTION 197.3632, FLORIDA STATUTES, FOR COLLECTING SAID ASSESSMENTS; AUTHORIZING THE CITY ATTORNEY OR DESIGNEE TO CERTIFY THE ASSESSMENT ROLL TO THE TAX COLLECTOR; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Chad McLeod moved to approve the resolution. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

Commissioner Terry Coney asked Shawn Sherrouse to explain the historical timeline for the Heather Point project.

Shawn Sherrouse explained that Heather Point had private stormwater that had failed and private roadways that failed. The City stepped in and the community paid for the improvements though their property tax.

Palmer Davis explained it was originally a public road, and the homeowners wanted it gated. The City returned the road to the community but when they had trouble with the stormwater they needed assistance. We are halfway through a 10-year assessment.

Mayor Sara Roberts McCarley cautioned potential home buyers about assessments.

Commissioner Terry Coney stated that some property owners paid their portion in full rather than spreading it out over 10 years.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, Guy LaLonde and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolution 6078; Proposed 26-042; Authorizing the Execution of a Grant Agreement with the Federal Aviation Administration to Receive Federal Funding for the Taxiway Alpha Hold Bays Project at Lakeland Linder International Airport

A RESOLUTION RELATING TO THE AIRPORT; AUTHORIZING EXECUTION OF A GRANT AGREEMENT WITH THE FEDERAL AVIATION ADMINISTRATION TO RECEIVE FEDERAL FUNDING FOR THE TAXIWAY ALPHA HOLD BAYS PROJECT AT LAKELAND LINDER INTERNATIONAL AIRPORT; ADOPTING FINDINGS; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Mike Musick moved to approve the resolution. Commissioner Stephanie Madden seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

Interim Airport Director Adam Lunn gave an update on the project. This allowed a holding place for aircraft outside the taxiway in case of a ground hold.

Mayor Sara Roberts McCarley explained to the public that the City Commission had to approve grant agreements as another safeguard.

Action: Upon roll call vote Commissioners Guy LaLonde, Mike Musick, Ashley Troutman, Stephanie Madden, Terry Coney, Chad McLeod, and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Resolution 6079; Proposed 26-043; Authorizing the Execution of an Agreement for the Subordination of City Utility Interests Located Upon Parcel 505.2 Along the West Side of State Road 35/700 (US Highway 98) at 4540 Exploration Avenue

> A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA AUTHORIZING EXECUTION OF AN AGREEMENT FOR THE SUBORDINATION OF CITY UTILITY INTERESTS LOCATED UPON PARCEL 505.2 ALONG THE WEST SIDE OF STATE ROAD 35/700 (US HIGHWAY 98) AT 4540 EXPLORATION AVENUE; MAKING FINDINGS; PROVIDING AN EFFECTIVE DATE.

Palmer Davis read the title.

Motion: Commissioner Mike Musick moved to approve the resolution. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Upon roll call vote Commissioners Chad McLeod, Terry Coney, Stephanie Madden, Mike Musick, Ashley Troutman, Guy LaLonde and Mayor Sara Roberts McCarley voted aye. Ayes-seven. Nays-zero. The motion carried unanimously.

Miscellaneous - None

CITY MANAGER

Task Authorization WSP-26-01 with WSP for the South Lake Hollingsworth Basin Drainage Improvement Design and Permitting for Phase I - Buckingham Avenue

The drainage basin south of Lake Hollingsworth—bounded by Edgewood Avenue, Lake Hollingsworth Drive, Jonila Avenue, and Cleveland Heights Boulevard—has experienced periods of significant flooding. To identify the causes of the flooding and develop solutions to reduce it, WSP USA, Inc. (WSP) conducted the Lake Hollingsworth South Drainage Infrastructure Assessment and Improvement Feasibility Study. The final report, issued in February 2025, includes recommendations to improve drainage conveyance and capacity as well as reduce flooding risk in the drainage basin. These recommendations have been designed to be implemented in phases.

Phase I is the Drainage Improvement Design and Permitting Project. It focuses on the area surrounding Buckingham Avenue and Easton Drive, which has a history of flooding during heavy rainfall events. WSP provided a proposal for this project, which includes design, permitting, and pre-construction services.

The scope of work includes the following:

- Project management, pre-application meetings with Florida Department of Environmental Protection (FDEP) and Southwest Florida Water Management District (SWFWMD), and contractor oversight
- Environmental resource permitting
- Design analysis to advance the proposed conceptual plan into a detailed design, including field investigation, updated hydrologic and hydraulic modeling to verify current and proposed conditions
- Geotechnical field investigation and analysis to verify soil engineering properties
- Construction plans (60%, 90%, 100%, and Final)
- Subsurface utility location and utility coordination
- Construction bid and pre-construction support

WSP is a current firm on the Professional Lakes & Watershed Management Services CCNA. The cost for the South Lake Hollingsworth Basin Drainage Improvement Design and Permitting Project, Phase 1 – Buckingham Avenue, is a not to exceed amount of $283,637. Funding is provided in the Fiscal Year 2026 Lake Hollingsworth TMDL line item of the Stormwater Fund Capital Improvement Plan.

Staff recommends the City Commission approve this Task Authorization with WSP USA, Inc. for the South Lake Hollingsworth Basin Drainage Improvement Design and Permitting Project, Phase 1-Buckingham Avenue, in the amount of $283,637 and authorize the appropriate City officials to execute all corresponding documents on behalf of the City.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Guy LaLonde moved to approve the recommendation. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Task Authorization 26-01 with Geosyntec for the Lake Mirror EutroSORB(r)G Sediment Treatment Project

The Florida Department of Environmental Protection (FDEP) identified Lake Mirror as a Verified Impaired Surface Waterbody due to high nutrient levels exceeding surface water quality Numeric Nutrient Criteria (NNC). In response, the City worked with FDEP to develop a Pollutant Reduction Plan to reduce nutrient loads and improve Lake Mirror's water quality.

Geosyntec, the City's consulting engineer, conducted studies to determine the source of the nutrient loading. The studies found that the nutrient loading came from sediment flux, and the means to inactivate it was by using chemical amendments. The chemical amendments are expected to reduce nutrient levels, enable Lake Mirror to come into compliance with NNC regulations and be de-listed from the Verified Impaired Surface Waters list.

A feasibility study by Geosyntec revealed EutroSORB®G to be the most cost-effective treatment to reduce nutrient loading from the sediment flux. The EutroSORB@G treatment is intended to reduce column nutrient concentrations, reduce algal growth, increase light transmission, increase water clarity, and stimulate the growth of beneficial aquatic plants, improving water quality conditions.

Geosyntec provided a proposal for three annual lake-wide applications of EutroSORB®G. The scope of work for this project includes the following:

- Project management, permit pre-application meeting with FDEP, and contractor oversight
- Environmental resource permitting
- Pre-application and post-application surface water field monitoring, water sample collection, and laboratory analysis
- EutroSORB®G application once per year over a three-year period
- Final report summarizing the treatment operation, pre-application, and post application water quality conditions

Geosyntec is a current firm on the Professional Lakes & Watershed Management Services CCNA. They have provided assessment and feasibility consulting services on lakes in Lakeland since 2012 and on Lake Mirror since 2018.

The cost of the EutroSORB®G Sediment Treatment Project is a not-to-exceed amount of $349,397. Funding is provided in the Fiscal Year 2026 Lake Mirror Water Quality Improvement line item of the Stormwater Fund Capital Improvement Plan.

Staff recommends the City Commission approve this Task Authorization with Geosyntec for the EutroSORB®G Sediment Treatment Project in the amount of $349,397 and authorize the appropriate City officials to execute all corresponding documents on behalf of the City.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Taren Wadley, local commercial fisherman, read something into the record from the 1950s. It is related to controlling undesirable fish. She received a letter from SWFWMD about the nutrients building up in the lake because of the fish. The City needed to permit commercial fishing in Lake Parker to alleviate the nutrient load. 76 years of using chemicals in our lakes is not a good steward. We need a more natural way. All the fish are creating the excessive nutrient load. Removing the fish would be a more natural way of handling the problem

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried 6-1, with Commissioner Guy LaLonde voting nay.

Change Order with Polk County Board of County Commissioners for Polk County North Central Landfill

Each year, the City's Solid Waste Division pays the Polk County Board of County Commissioners more than $3 million for the disposal of Class I household waste, which includes everyday residential garbage, trash, food waste, paper products and other materials routinely discarded from homes, and yard waste at the Polk County North Central Landfill. In September 2025, the City issued Purchase Order No. 303633 in the amount of $3,332,000 for these services. This year, the Solid Waste Division is requesting an increase of $325,000 to the original purchase order. This additional cost is attributable to an increase in tonnage and the planned increase in the per-ton landfill tipping fees. The increase in tonnage is primarily due to the closure of B&S Ranch, which required bagged yard waste to be diverted to the Polk County Landfill's yard waste processing site. Funding for this request is provided in the Fiscal Year 2026 Solid Waste budget.

Staff recommended the City Commission approve Change Order 01 with the Polk County Board of County Commissioners for the Polk County North Central Landfill and authorize staff to proceed with increasing Purchase Order No. 303633 by $325,000. Staff also recommend the City Commission authorize the appropriate City officials to execute all necessary documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Chad McLeod seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Purchase Order with Euna Solutions, Inc. for Licensing and Implementation of Euna Budget Software

On March 6, 2026, the City issued Request for Proposals, No. 2026-RFP-018, for a new software solution that would consolidate operating, personnel, and capital budgeting into a single, integrated platform. The City currently uses Oracle Hyperion and several other programs to support its budget process. Through this procurement, the City anticipates reducing manual processes and improving efficiency and transparency.

Following the evaluation process, Euna Solutions, Inc. was selected as the highest ranked proposer for their Euna Budget software. Euna Budget is a cloud-based, public sector-focused budgeting platform that offers automation, collaboration, scenario planning, and transparent reporting. These expanded capabilities will enhance the City's budget process and provide additional tools to support financial management. The Euna Budget software will also save approximately $280,000 in licensing costs over five years.

To secure more favorable long-term pricing and reduce exposure to higher annual increases, staff negotiated a five-year subscription and support term. Payments will be due annually in accordance with the following schedule:

Year Annual	**Payment**
FY26 One time implementation fee	$73,196.71
Year 1 - FY27 Annual software licensing fee	$60,810.32
Year 2 - FY28 Annual software licensing fee	$62,634.63
Year 3 - FY29 Annual software licensing fee	$64,513.67
Year 4 - FY30 Annual software licensing fee	$66,449.55
Year 5 - FY31 Annual software licensing fee	$68,442.55
Total	**$396,046.96**

The City's Purchasing and Legal Divisions have approved the procurement of the Euna Budget software utilizing an existing Services and Software Subscription Agreement with eCivis, Inc., which rebranded to Euna Solutions, Inc. DoIT's FY26 operating budget covers the cost of the Euna Budgeting software.

Staff recommended the City Commission authorize the issuance of a Purchase Order to Euna Solutions, Inc. in the amount of $396,046.96 for the procurement of Euna Budget software implementation and sixty months of support and authorize the appropriate City officials to execute all necessary documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Purchase Order with Hyland Software for Renewal of Hyland OnBase Application Subscription and Support

The City of Lakeland received a renewal proposal from Hyland Software, Inc. for the City's OnBase Document Management System subscription and support. Hyland has transitioned its licensing model from the City's previous perpetual license and annual maintenance structure to a subscription-based model. This renewal will provide continued vendor support for the City's on-premises OnBase application, as well as access to software fixes, product updates, and enhancements.

OnBase serves as the City's enterprise document management system and is utilized by all City departments to manage the complete lifecycle of critical business documents on a single platform. The system supports document storage, retrieval, workflow automation, and records management functions, helping departments improve operational efficiency, maintain consistency, and support best practices across the organization.

To secure more favorable long-term pricing and reduce exposure to higher annual increases, staff negotiated a five-year subscription and support term. Payments will be due annually starting FY2026 in accordance with the following schedule:

Year Annual	**Payment**
Year 1 - FY26	$93,501.25
Year 2 - FY27	$99,111.33
Year 3 - FY28	$105,058.00

Year 4 - FY29	$111,361.48
Year 5 - FY30	$118,043.17
Total	**$527,075.23**

The City's Purchasing Division has approved the renewal as a piggyback purchase utilizing GSA Contract No. GS35F249DA. DoIT's operating budget covers the cost of the OnBase Document Management System subject to annual budget appropriation.

Staff recommended the City Commission approve the issuance of a Purchase Order to Hyland Software, Inc. in the total amount of $527,075.23 for the procurement of sixty months of the OnBase Document Management System subscription and support and authorize the appropriate City officials to execute all necessary documents.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Chad McLeod moved to approve the recommendation. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

Oscar Torres spoke about data privacy. The City is obligated to ensure the information collected is used for business purposes. The City is governed by cyber security regulations. We protect the data and make sure it is used for business purposes. We protect our environment. We must balance privacy with public records. While providing public records we must protect exempt data. We also manage the lifecycle of the record.

Commissioner Ashley Troutman asked Mr. Torres to explain staff's training.

Mr. Torres explained the Commission is aware of cyber security training. There are different levels based on position and level of access needed. For example, employees in IT had different levels of cyber security training. If employees do not complete the training, they lose access until the training is completed. If someone abuses access, they lose access.

Shawn Sherrouse explained there would be disciplinary actions up to and including termination.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Federal Aviation Administration Airport Terminal Program Grant Agreement for the Terminal Hold Room Project at Lakeland Linder International Airport

Staff requests City Commission authorization to execute a Federal Aviation Administration (FAA) Airport Terminal Program (ATP) Grant Agreement for the Terminal Hold Room Project at Lakeland Linder International Airport (LLIA).

The Terminal Hold Room Project will expand the existing passenger hold room to address current capacity limitations and accommodate projected passenger demand. The expansion will connect directly to the existing terminal, reducing congestion, improving passenger circulation, and enhancing the overall customer experience. The project also includes additional passenger amenities, including expanded restroom facilities, family restrooms, and a children's play area, providing improved accommodation for travelers while supporting the Airport's continued commercial service growth.

In May 2026, the FAA selected the Terminal Hold Room project for grant funding through the highly competitive Airport Terminal Program (ATP). The grant will fund up to $4.8 million of the project. The Airport's share is $252,632, which is available in the Airport Renewal & Replacement Fund.

To date, the project has completed the design phase of the project, and it is currently advertised for construction bids, with the bid opening scheduled for August 24, 2026. Following the bid opening, the Airport will submit the final grant package to the FAA's District Office. The FAA is expected to return the grant agreement by August 27, 2026, allowing execution prior to September 1, 2026, as required to obligate the federal funding and maintain the project schedule. After the FAA grant is executed, staff will bring the construction contract to the City Commission for approval and ask for an appropriation for the project.

Staff recommended City Commission approval to execute the Federal Aviation Administration Airport Terminal Program Grant Agreement for the Terminal Hold Room Project and authorize the appropriate City officials to execute all necessary documents to administer the grant on behalf of the City.

Shawn Sherrouse presented this item to the Commission.

Motion: Commissioner Chad McLeod moved to approve the recommendation. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

CITY ATTORNEY

Ordinances (First Reading)

Proposed 26-023; Amending Division 2 of Article IV of Chapter 2 of the Lakeland City Code to Amend Code Enforcement Board's Jurisdiction

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO CODE ENFORCEMENT; AMENDING DIVISION 2 OF ARTICLE IV OF CHAPTER 2 OF THE CODE OF THE CITY OF LAKELAND, FLORIDA TO AMEND THE JURISDICTION OF THE CODE ENFORCEMENT BOARD; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

The foregoing is the title of an ordinance read for the first time by short title only. The Commission will hold the second reading and public hearing on September 8, 2026.

Proposed 26-024; Amending Chapter 26 of the Lakeland City Code (Civil Emergencies) Relating to Firearm Regulations

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA AMENDING CHAPTER 26 OF THE CODE OF THE CITY OF LAKELAND RELATING TO CIVIL EMERGENCIES; MAKING FINDINGS; AMENDING SECTION 26-8, ENTITLED “POLICE EMERGENCIES," IN ORDER TO REMOVE RESTRICTIONS RELATING TO FIREARMS AND OTHER WEAPONS DURING A LOCAL STATE OF EMERGENCY THAT CONFLICT WITH STATE LAW; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

The foregoing is the title of an ordinance read for the first time by short title only. The Commission will hold the second reading and public hearing on September 8, 2026.

Proposed 26-025; Amending Chapter 14 of the Lakeland City Code (Aviation) Relating to Firearm Regulations

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO THE AIRPORT; MAKING FINDINGS; AMENDING SECTION 14-20 OF THE CODE OF THE CITY OF LAKELAND, FLORIDA, ENTITLED “FIREARMS AND WEAPONS," IN ORDER TO ENSURE CONSISTENCY WITH STATE AND FEDERAL LAW; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

The foregoing is the title of an ordinance read for the first time by short title only. The Commission will hold the second reading and public hearing on September 8, 2026.

Proposed 26-026; Amending Article II of Chapter 38 of the Lakeland City Code (Drought Control) Providing for Enforcement and Appeal Procedures

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF LAKELAND, FLORIDA RELATING TO DROUGHT CONTROL; AMENDING ARTICLE II OF CHAPTER 38 OF THE CODE OF THE CITY OF LAKELAND, FLORIDA; PROVIDING FOR ENFORCEMENT AND APPEAL PROCEDURES; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

The foregoing is the title of an ordinance read for the first time by short title only. The Commission will hold the second reading and public hearing on September 8, 2026.

Brittany Thornton, Water Utilities Conservation Specialist, came forward to explain the drought ordinance as required by the Southwest Florida Water Management District (SWFWMD). She showed some slides to provide a background on the recent drought. The information is also available on the City's website. She reviewed the exceptions. Irrigation accounts for 20% of water use. Ms. Thornton works to educate the community about water conservation.

Miscellaneous

Agreement with Lakeland Community Theatre for Use of Lake Mirror Center Theater Complex

This was a proposed Agreement with the Lakeland Community Theatre for use of the City’s Lake Mirror Center Theater Complex (Lake Mirror Center). The Lakeland Community Theatre has provided live theater productions to the community for more than 30 years.

This Agreement sets forth the terms and conditions upon which the Lakeland Community Theatre will utilize the theater, adjacent executive office area and certain other portions of the Lake Mirror Center for theatrical productions and classes on a non-exclusive basis. Specifically, Lakeland Community Theatre’s scope of use will be limited to the schedule of published theatrical productions/events it submits to the City each year during the term of the Agreement. Any additional uses of the Lake Mirror Center will be charged in accordance with the City’s standard charges and rentals for Parks and Recreation Facilities and Programs as set forth by Resolution adopted by the City Commission.

Pursuant to this Agreement, Lakeland Community Theatre will rent the Lake Mirror Center for a term of 3 years, with a retroactive effective date of August 1, 2026, subject to City Commission approval. The Agreement also contains two additional one-year renewal options upon mutual written agreement of the parties. The Lakeland Community Theatre will pay the City 2% of any ticket sales derived from theatrical productions at the complex for its use of the Lake Mirror Center. This is the same term and payment arrangement as the City’s previous use agreement with LCT. This arrangement allows the City to recoup a portion of the costs for use of the Lake Mirror Center while providing minimal financial impact on the Lakeland Community Theatre so it can continue its services to the arts community in Lakeland. In addition, the Agreement sets forth responsibilities for Lakeland Community Theatre for maintenance, repair and damages while using the facilities and affords the City with more defined liability protection from Lakeland Community Theatre for any damage or injury occurring on the leased premises.

Staff recommended the City Commission approve this Agreement with the Lakeland Community Theatre for use of the Lake Mirror Center and authorize the appropriate City officials to execute all corresponding necessary documents.

Assistant City Attorney Katie Prenoveau presented this item.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Terry Coney seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

The Commission discussed:

- The history of rental payments for the facility. It was $3,500 to $5,000 per year, which helped with routine maintenance. It is a highly subsidized program.
- Commissioner Stephanie Madden wanted everyone to think about this. It was expensive. It can be cancelled, which is good because of the property tax reform.

John Pierce spoke in support of the agreement with the Lakeland Community Theater. Arts supports the City in quality of life and economic activity. He requested the Commission renew the agreement.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Agreement with FieldTurf USA, Inc. for Artificial Turf Replacement at Tigertown Minor League Complex

This was an agreement with FieldTurf USA, Inc. (FieldTurf) for the replacement of artificial turf at the Tigertown Minor League Complex turf field.

FieldTurf will remove and dispose of the deteriorated, old turf and infill, provide, and install a new Double Play Classic HD2” 3-layer turf system with inlaid baseball markings, in accordance with Major League Baseball and Professional Development League standards. The field in question was converted to artificial turf in 2016. The average lifespan for artificial turf fields is approximately eight years. Replacement of the turf continues the City’s efforts to maintain a safe, protective playing surface for all players. The project is scheduled to begin in September 2026 and is anticipated to take six to eight weeks to complete.

The City's Purchasing Department approved the use of the Sourcewell cooperative purchasing program, of which the City is a member, to procure these goods and services under Sourcewell Contract No. 031622-FTU. By utilizing the Sourcewell contract, the City will receive nine percent off MSRP for the artificial turf and removal and installation services. Sourcewell is a national cooperative procurement organization offering publicly solicited contracts to government entities nationwide. The total cost for the turf materials and removal and installation services is $896,400.00 after the nine-percent Sourcewell discount is applied. The project is funded from the unappropriated surplus of the Joker Marchant Stadium Capital Reserve Fund.

Staff recommended that the City Commission approve the Agreement with FieldTurf USA, Inc. for the replacement of the artificial turf field at the Tigertown Complex, authorize an appropriation and increase in estimated revenues of the Public Improvement Fund from the unappropriated surplus of the Joker Marchant Stadium Capital Reserve Fund, and authorize the appropriate City officials to execute all corresponding documents necessary for the project.

Katie Prenoveau presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The Joker Marchant Stadium Capital Reserved Fund. Those funds come from a naming rights agreement rather than taxpayer funds. This is a shared fund between the City and the Tigers. They must agree to the acceptable use of the money. The last bit of revenue will come in 2031.
- The City of Lakeland was not paying for this. This was Publix money deposited into a shared account and did not come out of the general fund.
- The turf had a 2-fold purpose. Tigers practice on the turf field and it stands up well to heavy rain.
- The Tigers get to decide the type of surface such as turf. MLB then implements standards and inspects annually.
- The Tigers requested the turf to train players for games that are played on turf vs. grass.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Agreement for Construction Services with Gard Construction Group, LLC for the Airport Economy Parking Lot Modification Project

This was a proposed Agreement for Construction Services with Gard Construction Group, LLC for the Economy Parking Lot Modification Project at Lakeland Linder International Airport (Airport). The Economy Parking Lot Modification Project (Project) is part of the Airport's ongoing efforts to improve landside infrastructure, enhance customer access, and increase operational efficiency, which will better position the Airport to accommodate current and future parking demand.

In May 2026, the City's Purchasing Department issued Request for Proposal No. 2026-RFP-051 (RFP) seeking qualified firms to design and construct entrance modifications and supporting infrastructure for a Parking Access and Revenue Control System (PARCS) for the Airport's Economy Parking Lot. The City received proposals from Gard Construction Group, LLC (Lakeland, Florida) and Hubbard Construction Company (Winter Park, Florida). Following evaluation of the proposals by City staff, Gard Construction Group, LLC was determined to be the lowest cost, as well as the most responsive responsible proposal, based on the evaluation criteria set forth in the RFP, which included experience with similar PARCS parking projects, schedule/maintenance of operations and key personnel.

The term of the Agreement is for a period of 1 year, with construction anticipated to begin upon approval by the City Commission. Substantial completion of the project is anticipated by October 1, 2026, depending on weather, procurement of materials, and other construction conditions. Pursuant to the Agreement, Guard Construction Group, LLC will modify the Airport's current Economy Parking Lot to implement a PARCS, which will include improvements to the existing entrance and exit configuration, sitework, concrete improvements, canopy foundations, fencing, electrical and communications infrastructure, lighting, and other associated improvements necessary to support the overall project scope. The total cost of the services will be $248,078.00. Funding for this project is available through the City's Capital Improvement Revenue and Refunding Bonds, Series 2025A, which was previously approved by the City Commission.

Staff recommended that the City Commission approve the Agreement for Construction Services with Gard Construction Group, LLC for the Airport Economy Parking Lot Modification Project and authorize the appropriate City officials to execute all corresponding documents.

Deputy City Attorney Ramona Sirianni presented this item to the Commission.

Motion: Commissioner Ashley Troutman moved to approve the recommendation. Commissioner Mike Musick seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Agreement with Strickland Construction, Inc. for Interior Renovations of the Larry R. Jackson Branch Library

This was an Agreement with Strickland Construction, Inc. (Strickland) for interior renovations of the Larry R. Jackson Branch Library. The project includes renovation of the public restrooms to include new unisex restrooms that meet the latest ADA requirements and removal and replacement of existing light fixtures throughout the facility for new, modern ones. The restrooms and lighting at this branch are original to the facility, which opened in January 1995.

Construction will begin upon approval of the Agreement and issuance of a Notice to Procced, and final completion is anticipated to occur within three months from the date of commencement of construction. The City's Purchasing Division issued a Request for Proposal (RFP) for the project in May 2026 and received proposals from fourteen firms, listed below in the order in which they were ranked by the Selection Committee based on review criteria of company and personnel experience, pricing proposal, and proposed project schedule:

1. Strickland Construction, Inc. — Lakeland, FL $443,213.00
2. ATG Construction, Inc. — Davenport, FL $552,115.00
3. SEMCO Construction, Inc. — Bartow, FL $491,745.00
4. NuJak Companies, Inc. — Lakeland, FL $529,728.00
5. BEAR Construction Company — Tampa, FL $661,963.00
6. Qualis General Contractors — Tampa, FL $585,834.00
7. Dones Construction LLC — Apollo Beach, FL $444,681.96
8. FSV Construction Company — Orlando, FL $625,572.00
9. BMS CAT, LLC — Haltom City, TX $612,698.86
10. Blackwater Construction Services — Gainesville, FL $543,270.00
11. US Construction Group — Mullica Hill, NJ $498,871.58
12. Remanton Designs — Doral, FL $552,997.66
13. Step Up Home Improvements LLC — Tampa, FL $331,000.00
14. JCR Construction Services LLC — Lakeland, FL $499,000.00

City Parks, Recreation and Cultural Arts and Public Works staff, along with the project architect from the Lunz Group, evaluated the proposals and determined that Strickland was the most responsive bidder based on the evaluation criteria and application of local preference.

Strickland's pricing proposal of $443,213.00 includes all labor, materials, and equipment to complete the project in accordance with the construction documents and specifications. Staff requested a fifteen-percent contingency in the amount of $66,481.95 for any unforeseen conditions. Accordingly, the total not-to-exceed cost, including the contingency amount, is $509,694.95. Funding for the project is provided in the FY26 Library Public Improvement Fund budget.

Staff recommended that the City Commission award RFP No. 2026-RFP-048 to Strickland Construction, Inc., approve the Agreement with Strickland Construction, Inc. for interior renovations of the Larry R. Jackson Branch Library in the amount of $443,213.00, with a contingency amount of $66,481.95, for a total not-to-exceed amount of $509,694.95, and authorize the appropriate City officials to execute all corresponding documents.

Katie Prenoveau presented this item to the Commission.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Agreement with Carahsoft Technology Corp. for Peregrine Technologies, Inc. Data Integration and Analysis Software Services for the Lakeland Police Department

This was a proposed agreement with Carahsoft Technology Corp. (Carahsoft) for the purchase of Peregrine Technologies, Inc. (Peregrine) data integration and analysis software platform for the Lakeland Police Department (LPD).

Peregrine's platform consists of advanced data analytics software that interprets and manages the flow of critical data that originates from various databases utilized by LPD, including Tyler CAD/RMS, Axon BWC/Evidence.com, and Genetec VMS. The Peregrine platform increases efficiencies by turning large amounts of raw data from these databases into actionable information. The information output from the Peregrine platform provides personnel with enhanced, real-time data analysis as they respond to events. Peregrine's platform also provides the ability for secure collaboration and sharing of data within LPD as well as with other partner agencies that utilize the Peregrine platform. Peregrine's platform unifies and secures all the data output, helping LPD personnel work more effectively while protecting the privacy of citizens.

The City's Purchasing Division approved the use of NASPO Contract No. AR2472 to procure this software. NASPO is a national cooperative procurement organization offering publicly solicited contracts to government entities nationwide. The term of the agreement is two years, commencing once approved by the City Commission. The total cost is $439,000.00 and is funded by a reimbursable grant from the Florida Department of Law Enforcement State Board of Immigration Enforcement. There is no cost to the City.

Staff recommended that the City Commission approve this Agreement with Carahsoft for the purchase of Peregrine's data integration and analysis software platform and authorize the appropriate City officials to execute all corresponding documents on behalf of the City.

Katie Prenoveau presented this item to the Commission. This item relates to the appropriation under the finance director's portion of the agenda.

Motion: Commissioner Mike Musick moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Olivia Bienaime asked if this was a data center. No. She asked if the agencies participating in this have access to the information. She asked if the vendor would have access to the information.

Commissioner Stephanie Madden stated this is all for police bodycams and equipment they use. It will be stored at a data center but not here in Lakeland.

Assistant Chief Hans Lehman responded. Flock is on its own system. This will merge Axon, Tyler, and other systems.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried unanimously.

Agreement with Turbo Link International, Inc. for Safety Wall Padding Replacement at Joker Marchant Stadium

This was an Agreement with Turbo Link Construction, Inc. (Turbo Link) for the replacement of safety wall padding at Joker Marchant Stadium.

Turbo Link will remove the deteriorated, old safety wall padding along the stadium's block walls and install new padding, constructed of plywood, foam, and vinyl, in accordance with Major League Baseball and Professional Development League (PDL) requirements. The padding was last replaced in 2021 and has a lifespan of approximately four years. The existing padding has deteriorated and does not fully extend to ground levels, as required by PDL.

Removal and installation will begin following conclusion of the current Flying Tigers season and is anticipated to take four to six weeks to complete. The City's Purchasing Division issued Request for Proposal #2025-RFP-098 for the project and received proposals from four firms, listed below in the order in which they were ranked by the Selection Committee based on their experience, pricing proposal, and proposed project schedule:

1. Turbo Link International, Inc., Clearwater, FL $138,000.00

2. Hiline SC LLC, Walnut Cove, NC $109,200.00
3. Mathis Construction, Inc., Lakeland, FL $211,780.00
4. Tadeos Engineering, LLC, Miami Lakes, FL $218,400.00

Turbo Link's not-to-exceed pricing proposal of $138,000.00 includes all labor, material, and equipment necessary to complete the work in accordance with project specifications and requirements. This project is funded from the FY2026 Public Improvement Fund.

Staff recommended that the City Commission authorize the award of RFP No. 2025-RFP-098 to Turbo Link, approve the Agreement with Turbo Link for the removal and installation of safety wall padding at Joker Marchant Stadium, and authorize the appropriate City officials to execute all corresponding documents necessary for the project.

Katie Prenoveau presented this item to the Commission.

Motion: Commissioner Ashley Troutman moved to approve the recommendation. Commissioner Terry Coney seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience.

Commissioner Stephanie Madden wanted to make sure that the Mayor's comments regarding the Tigers program were addressed. Regarding the line items with the Tigers, it might be helpful to see the revenues in and if the City is subsidizing the program. It would be great to have a better understanding of that.

Mike Brossart agreed.

Jordan Keene asked if this was funded with taxpayer money. He did not want it funded with taxpayer money.

Mike Brossart explained this is funded by the public improvement fund. It is hospital revenue funds inside the general fund.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried 6-0. Commissioner Mike Musick was absent.

FINANCE DIRECTOR

Appropriation and Increase in Estimated Revenues - General Fund

The City of Lakeland has been awarded a grant in the amount of $4,411,962.18 from the State Board of Immigration Enforcement - Local Law Enforcement Immigration Grant Program to provide funding for the Lakeland Police Department's Axon Technology Program and Peregrine Platform.

The award provides $3,972,962.18 toward the Department's Axon Technology Program, including body-worn cameras, Fleet 3 in-car video systems, artificial intelligence software, licensing, cloud hosting, TASER-related capabilities, and associated hardware and software. The agreement specifically identifies capabilities including Axon Fusus interoperability, Axon AI Era, Axon Performance, and other technology intended to improve operational effectiveness, officer accountability, evidence collection, and coordination with federal and local partners. The grant provides funding for two years of the Peregrine Platform at $219,500 per year.

Peregrine will provide the Department with an analytical and investigative platform capable of integrating information from numerous law enforcement systems, including Central Square CAD, Central Square RMS, Axon BWC/Evidence.com, Genetec VMS, and other Department systems. The platform is intended to improve the Department's ability to identify, investigate, and disrupt violent criminal activity and serious offenses and to assist with locating offenders and coordinating enforcement efforts with other agencies.

The agreement is structured as a cost-reimbursement award, meaning the City will incur eligible expenditures and subsequently request reimbursement from the State Board of Immigration Enforcement in accordance with the grant's financial reporting and reimbursement requirements. The agreement provides that payment requests are submitted through the State's electronic grant management system and that reimbursement is contingent upon compliance with the agreement's reporting and documentation requirements.

Staff requested that the City Commission accept this grant award and authorize an appropriation and increase in estimated revenue in the amount of $4,411,962 in the General Fund.

Finance Director Mike Brossart presented this item to the Commission.

Motion: Commissioner Chad McLeod moved to approve the recommendation. Commissioner Terry Coney seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The number of grants across the State. Numerous law enforcement agencies throughout the State received funds from this grant. Lakeland Police have already applied for additional funding. That Board meets again in September.
- Kudos to LPD for reaching out and finding money.

- The Commission must approve LPD accepting the grant. This is the final step in the process. It is always good when we can get free money. There is a big difference between grants & loans. Good job!

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried 6-0. Commissioner Mike Musick was absent.

UTILITY

Ordinances – None
Resolutions – None

Miscellaneous

Approval of Ranked Firms and a Construction Manager at Risk Agreement with Register Construction and Engineering, Inc. for Construction of McIntosh Power Plant Unit 5 Administration Building Addition

This was a proposed Construction Manager at Risk Agreement with Register Construction, Inc. for the construction of a new addition to the C.D. McIntosh Power Plant Unit 5 Administration Building. On May 22, 2026, the City's Purchasing Department issued Request for Qualifications No. 2026-RFQ-050 (RFQ) seeking qualified firms to provide Construction Manager at Risk (CMAR) services for the new addition to McIntosh Power Plant's Unit 5 Administration Building (Project).

The Project includes all necessary site work and construction of a fully completed Administration Building, including all building systems, interior finishes, lighting, plumbing fixtures, built-in cabinetry, flooring, and other permanent building components necessary to deliver a move-in-ready facility, excluding office furniture. The new Administration Building will encompass approximately 11,100 square feet of office, conference, and administrative support space, including a new hardened control room. The building will be located on the south side of the existing Unit 5 Control Room building and connected to the second floor to provide shared access between the facilities.

A total of 10 firms submitted qualifications in response to the RFQ. A Selection Committee comprised of City staff, which included representatives from Lakeland Electric, the Airport, and Public Works Facilities' Maintenance Division evaluated the submitted proposals. On June 23, 2026, the Selection Committee completed its evaluation and scoring of the firms based on the qualifications and experience set forth in the City's RFQ. Based on the results of the evaluation, the Selection Committee ranked the firms in the order in which they were ranked as listed below:

1. Register Construction and Engineering, Inc. – Lakeland, FL
2. Rodda Construction, Inc. – Lakeland, FL
3. The A.D. Morgan Corporation – Tampa, FL
4. NuJak Companies, Inc. – Lakeland, FL

5. Springer Construction, Inc. – Lakeland, FL
6. Strickland Construction, Inc. – Lakeland, FL
7. WELBRO Building Corporation – Maitland, FL
8. R.C. Stevens Construction Company – Winter Garden, FL
9. SEMCO Construction, Inc. – Bartow, FL
10. 10.D.E. Scorpio Corporation – Maitland, FL

Subject to City Commission approval of the firms ranked above, City staff sought to enter into a CMAR Agreement with Register Construction and Engineering, Inc. (Register) to provide construction services for the new addition to the McIntosh Power Plant Unit 5 Administration Building. Pursuant to the CMAR Agreement, Register will work collaboratively with Furr, Wegman & Banks Architects, P.A., the Project architect that was approved by the City Commission on April 20, 2026. Register, in conjunction with Furr, Wegman & Banks Architects, P.A., will review constructability, perform value engineering, prepare project cost estimates, and develop a Guaranteed Maximum Price (GMP) proposal during the preconstruction phase of the Project.

Register’s fee for the preconstruction phase services pursuant to the CMAR Agreement is $8,143.00. However, Lakeland Electric staff is requesting a contingency amount of $6,857.00 for any additional work necessary during the preconstruction phase for a total not-to-exceed amount of $15,000.00, which is included in Lakeland Electric’s FY26 budget for the overall Project. This fee covers constructability reviews, value engineering, scheduling, and cost estimating necessary to develop the GMP proposal. Upon completion of the preconstruction phase services, Register will submit its proposed Construction Manager's fee and GMP to the City for review and negotiation, which will then be presented to the City Commission for final approval prior to the commencement of construction.

Staff recommended that the City Commission approve the ranking of the above specified firms and authorize the appropriate City officials to negotiate and enter into a CMAR Agreement with Register Construction and Engineering, Inc., as well as execute all corresponding documents on behalf of the City.

Ramona Sirianni presented this item to the Commission. The approval today would include ranking of firms and preconstruction fee services which would go to the guaranteed maximum price. That agreement would come back to the Commission for approval.

Motion: Commissioner Terry Coney moved to approve the recommendation. Commissioner Ashley Troutman seconded.

Mayor Sara Roberts McCarley asked for comments from the Commission and the audience. There were no comments from the audience.

The Commission discussed:

- The CMAR process provides efficiency. They worked collaboratively with the architect. The CMAR also serves as the general contractor and oversees the construction process. Currently staff was working in temporary trailers. They needed a hardened facility.
- Staff has been working in trailers since 2021 when Unit 3 was demolished. They are squeezed in and they need a hardened facility.

Action: Mayor Sara Roberts McCarley called for the vote and the motion carried 6-0. Commissioner Mike Musick was absent.

AUDIENCE

Taren Wadley showed plant anchors. The City of Lakeland, Florida Fish and Wildlife Conservation Commission, Department of Environmental Protections, and Southwest Florida Water Management District (SWFWMD) approved these plant anchors. They are dangerous to children playing on lake shores. She encouraged the Commission to change the anchors to something safer for humans. There are a lot of issues with the plants. She is working on getting on the procurement list at the City to provide a more natural approach to removing nutrients from lakes.

Robert Bellinger came forward concerned about people doing drugs in the parks.

Jordan Keene came forward concerning flock cameras. Flock cameras were a bipartisan issue. He wanted the cameras removed. The cameras do more than notice your license plate. They are subject to nefarious use. The consequences do not fix the damage once the data is misused.

Olivia Bienaime had trouble parking to attend these meetings. She complained that the employees were using the parking intended for the public. She wanted a copy of the minutes. She had a hard time bringing up the video of the agenda study session. It was not available on August 12th. It was still not available on the 13th. It was not available until August 14th.

MAYOR AND MEMBERS OF THE CITY COMMISSION

Commissioner Guy LaLonde reminded everyone that tomorrow is election day. As of Sunday, 43,000 people voted through early voting and Vote by Mail (VBM). That is only 9%. He encouraged people to get out and exercise their voice.

Commissioner Ashley Troutman:

- Imabari Japan students have been here in Lakeland. He participated in their events. Their departing party was tonight. He looked forward to that.
- The Aging and Senior Services Council met on Thursday. They would like to be included in our legislative efforts.

- His comments at Friday's agenda study were in effort to ensure the data is secure. He was concerned about vendors complying with security requirements. He wanted to make sure they did not misuse the data.

Commissioner Stephanie Madden:

- Thanked the lady who talked about fishing. We need to find a way to get people out fishing.
- School is back in session. Tickets will be issued. We are cracking down on safety. We want to make sure our students get to school safely.
- Florida League of Cities (FLC) Conference - Wanted to be clear to citizens that she is cranky because we might have to cut amenities if the property tax amendment is approved in November. This is one of the most consequential preemptions by the state against local government. It would be like the federal government telling States they could no longer impose a sales tax. They did no modeling and did not consider how it would affect the cities in the State. If the cities dissolve, the counties will not be able to pick up the slack. For the smallest towns, homesteaded property is their main revenue. This is going to affect the entire State. She cannot in good conscience vote for this because it was not thought through. We have never raised our millage rate. We are fiscally responsible. We have these beautiful amenities. We are in the lowest quartile for property taxes. We have a beautiful city. It all costs money. If you care about your city, think about this vote. No one who put it on the ballot considered the effects. It is a big deal for the City. There is no fat in the budget to be cut. Come in public and tell me what can be cut. She asked the citizens to come to the meetings and tell her what they should cut. We voted no on the fire fee last time. There is no way we can hire fire fighters with $10Million less in our budget. We need you to tell your friends and neighbors what this means. If you vote yes, just know what it is going to cost. It is a big deal. It is very sobering. Every single staff person is wondering if they are going to lose their job. What is going to happen to the pension plans. What is going to happen to the bonds. As a small business owner, she has had to lay people off. That is what we are looking at. A lot of people are really worried about what their city or town is going to look like. People do not even know what their local government pays for. Your local government is why you wake up safe every day.

Commissioner Terry Coney:

- Attended National Night Out. It was a great opportunity to meet young people and seniors.
- FLC Conference - This was his first conference. There were 411 cities in Florida. The City is constantly combatting misinformation that is out there, especially on social media.
- Amendment 3 - he encouraged the public to educate themselves. Everything that looks good is not good for you. If you are complaining about the growth, send

emails to the governor who encouraged people to move to the free state of Florida.

Commissioner Chad McLeod:

- Appreciated the briefing on Friday on the PRWC.
- Announced the Youth Council applications are open.

Mayor Sara Roberts McCarley:

- Amendment 3 - FLC Conference - 411 cities in the State. Ridge League has 5 counties. Lakeland is the largest city. Smaller cities have fewer resources. If amendment 3 passes, those smaller cities could go away. That means that the County will have to pick up the service. That is just the basics and would not include parks and ADA accessibility. We are mandated by State government to provide certain services so the costs will have to come from somewhere. We will still have to follow all the guidelines and rules such as clean water and stormwater. All those requirements cost money. There is no volunteer force to come and do the work for free. Every decision we make provides a consequence down the road. The impact on the smaller communities is going to be tough. We are going to feel it on our drive to work. Because of fiscal responsibility, Lakeland has reserves that allow them to recover when a hurricane comes through without having to wait for assistance. We do not want that base to go away.
- Lakeland has put out education on e-bikes. E-bike safety is important. Riders need to be careful.

CALL FOR ADJOURNMENT – 12:31 p.m.

Kelly S. Koos,
City Clerk

CITY OF LAKELAND FLORIDA
INCORPORATED
JAN. 1 1885